	I5G3ATI1 S	entencing
1	UNITED STATES DISTRICT COU	
2	SOUTHERN DISTRICT OF NEW Y	
3	UNITED STATES OF AMERICA,	
4	V .	S4 15 Cr. 867 (RMB)
5	MEHMET HAKAN ATILLA,	
6	Defendant.	
7		x
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9		May 16, 2018 10:15 a.m.
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12	Before:	
13	HON. R	ICHARD M. BERMAN,
14	Judge	District
15	-	
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17	APPEARANCES	
18	GEOFFREY S. BERMAN, United States Attorne	y for the
19	Southern District of MICHAEL D. LOCKARD,	New York
20	SIDHARDHA KAMARAJU, DAVID W. DENTON, JR.,	
21	DEAN C. SOVOLOS, Assistant United Stat	es Attorneys
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I5G3ATI1 Sentencing 1 2 (APPEARANCES Continued) 3 4 HERRICK, FEINSTEIN LLP (NYC) 5 Attorneys for defendant Atilla BY: VICTOR J. ROCCO, Esq. 6 THOMAS E. THORNHILL, Esq. - and -7 FLEMING RUVOLDT, PLLC BY: CATHY A. FLEMING, Esq. 8 ROBERT J. FETTWEIS, Esq. - and -9 LAW OFFICES OF JOSHUA L. DRATEL, P.C. BY: JOSHUA LEWIS DRATEL, Esq. 10 Of counsel -and-11 McDERMOTT WILL & EMERY BY: TODD HARRISON 12 Also Present: 13 JENNIFER McREYNOLDS, Special Agent FBI MICHAEL CHANG-FRIEDEN, Paralegal Specialist USAO 14 MS. ASIYE KAY, Turkish Interpreter MS. SEYHAN SIRTALAN, Turkish Interpreter 15 16 17 18 19 20 21 22 23 24 25

(In open court)

THE COURT: Good morning, everybody.

So, we have a lot of ground to cover, and this may take a while. I'm anticipating probably more than an hour, maybe two. We'll see.

So let me start by welcoming you all here and mentioning at the outset that this is something of an exceptional sentencing proceeding in the sense, among others, that in addition to U.S. citizens who generally follow our cases, there no doubt are large number of Turkish citizens who are also very interested in and are following these proceedings.

So for that reason, that is to say, the Americans who are interested and the Turkish people, and others, who may be interested, I'm planning to arrange that a copy of the transcript of today's proceeding, verbatim and without edits, will be made publicly available as soon as possible, and hopefully some time today, on the internet. The idea is so that everyone will know exactly what was said here, and so that everybody can evaluate the outcome for themselves.

We also have certified Turkish language interpreters who will interpret these proceedings and everything that is said here.

I don't intend to summarize the details of this case at this proceeding, but I refer to and incorporate by

reference, first, the full written transcript of Mr. Atilla's trial, and second, all of the relevant prior court rulings, including, without limitation, the Court's Rule 29(a) decision and order dated February 7, 2018, which provides a good summary with many of the key issues in this case.

That decision and order describes, for example, meetings that Mr. Atilla held with others on behalf of the Turkish state-owned bank, Halkbank, with senior U.S. officials in Washington, D.C., and in Turkey, concerning the United States sanctions against Iran. And that includes with U.S. officials, Former U.S. Undersecretary of the Treasury for Terrorism and Financial Intelligence David Cohen, who testified in the case about his interactions with Mr. Atilla and Halkbank, and former Director of the Office of Foreign Assets Control Mr. Adam Szubin, who testified that Mr. Atilla was the principal representative of Halkbank with whom he interacted.

And in fact, during the trial, the following questions and answers between defense counsel and Mr. Cohen on cross-examination occurred. Defense counsel Mr. Rocco asked:

"Q. And how about in your" -- meaning David Cohen's -
"conversations with Halkbank, did you tell Halkbank, ever, that sanctionable activities was unlawful or illegal or criminal?"

And Cohen responds, "Yes."

And then some lines below, Mr. Cohen says, "As I testified just a moment ago, part of my standard presentation

on U.S. sanctions programs was that IEEPA-based sanctions, which includes Executive Order 13622, that the violation of IEEPA-based sanctions can expose the violater to sanctions or potentially criminal prosecution."

Cohen had in the trial testified about Mr. Atilla's extensive knowledge of the U.S. sanctions regulations.

In sentencing a defendant, which is what we're about today, following the U.S. Supreme Court decisions in <u>Gall v.</u>

<u>United States</u>, <u>Kimbrough v. United States</u>, and <u>United States v.</u>

<u>Booker</u>, and following the Second Circuit decisions in <u>United</u>

<u>States v. Crosby</u>, and <u>United States v. Regalado</u>, we recognize the following sentencing principles:

First, that the United States sentencing guidelines are no longer mandatory; and second, that the Court must, and in this case I have to great length, even before taking the bench today, considered the United States sentencing guidelines and all the other factors mentioned in 18, United States Code, Section 3553(a), which include the following:

The nature and the circumstances of the offenses and the history and characteristics of the defendant. And as you will see, these two factors are, to me, especially important in this case.

The factors also include the need for the sentence imposed to accomplish certain objectives, which include reflecting the seriousness of the offense, promoting respect

for the law, and providing a just punishment for the offense.

And these three additional factors are also important in my consideration and deliberation.

Also, the 3553(a) factors include the obligation to afford adequate deterrence to future criminal conduct, to protect the public from further crimes, to provide the defendant with any needed medical care, educational or vocational training or other correctional treatment in the most effective manner. And these factors are also of significance.

We also look at the kinds of sentences that are available, the kinds of sentence and the sentencing range established under the United States sentencing guidelines, even though, as I say, they are no longer mandatory.

I do have a chart which in a minute or so we'll hand out, it might make things easier for you, which reflects each party's evaluation of the United States sentencing guidelines and how they apply in this case. And you'll see there is a very, very wide disagreement or disparity in the interpretations of the guidelines.

We also look at any applicable policy statements that may have been issued by the United States sentencing commission, we seek to avoid unwarranted sentence disparities among similarly situated defendants, and, in appropriate cases, to provide for restitution.

We always begin our sentencing analysis with a

sometimes unavoidably lengthy and technical United States sentencing guidelines calculation. Even though, as I said before, the United States sentencing guidelines are no longer mandatory.

But I'll give you all a heads up at this very early point in the sentencing, which is that, while I certainly will discuss the sentencing guidelines in detail and at some length, as I'm required to do, my thinking is not to impose a guideline sentence in this case, and to impose a sentence which is appropriately lenient.

So let me pause for a moment and hand out, Christine will hand out a copy of this chart. It may help you follow the discussion.

So preliminarily, again, I'm going to advise you that there is wide disagreement among the various parties as to the appropriate sentencing guidelines. You may already be aware of that. And if you look at this chart, among other things, you'll see that the U.S. probation department has determined the applicable guideline range in this case to be life imprisonment. It couldn't in any event be that, because the maximum possible sentence here is 105 years, which is in effect a life sentence. They've concluded that the offense level is 46, and what we call the criminal history category is I.

And by contrast, for example, the defense has determined that the applicable guideline range in this case is

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46 to 57 months of incarceration, based on an offense level of 23, and a criminal history category of I.

The government has determined that the applicable guideline range in this case also to be life imprisonment, noting that the maximum possible sentence is 105 years, based on an offense level of 54, and a criminal history category of I.

The government has also provided an alternative calculation of the applicable guidelines range, which is 168 to 210 months, based on an offense level of 35, and a criminal history category of I.

I should say here before I go further and start talking about my own guidelines calculations, that I am rejecting the idea completely that a life sentence for Mr. Atilla would be appropriate, fair, or reasonable, or even that 105 years would be an appropriate, fair, and reasonable sentence, and I hope that will become clear as the discussion proceeds.

So, I've determined that the applicable sentencing guideline range in this case would be 97 to 121 months based on an offense level of 30 and a criminal history category of I.

And I remind you again that even though I'm going to spend a lot of time on these guidelines calculations, as I said at the outset, I do not intend to impose a guidelines sentence.

So I calculated the offense level as follows: I

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started with a base offense level under 2S1.1(a)(1), and it is in my opinion 26. And I'll note that the defense and the government's alternative calculation agree that this is an appropriate starting point base offense level.

I then gave what is called an enhancement, two-level enhancement due to conviction under 18 U.S.C. Section 1956.

All parties agree that this enhancement is appropriate. It is a plus two enhancement pursuant to United States sentencing guidelines section 2S1.1(b)(2)(B).

Then I gave another two-level enhancement for what's called sophisticated money laundering under United States sentencing guidelines 2S1.1(b)(3). Probation and the government agree with this enhancement.

And then I added plus two for what's called obstruction of justice pursuant to United States sentencing guidelines section 3C1.1. As to this, the government agrees with the enhancement, I think the probation department said that whether there was an enhancement here or not was in the Court's discretion.

I subtracted what's called a two-level enhancement, two-level reduction for minor role under United States sentencing guidelines section 3B1.2(b). And the defense agrees with this reduction.

So I came up with what we call an adjusted offense level of 30, and that yields a guidelines range of 97 to 121

1 months.

I'll note that the starting point for my calculation, that is to say United States sentencing guidelines 2S1.1(a)(1), is in accord with the starting point of the probation department, the defense, and also the government's alternative calculation.

So you can see, though, from the chart and from what I've said, that the parties diverge dramatically as to whether or which enhancements or reductions to or from the base offense level should be applied to reach the adjusted offense level.

In my determination of the adjusted offense level, I rejected the reduction proposed by the defense related to conspiracy under United States sentencing guidelines 2X1.1. I did not feel that this reduction applied, because the guidelines say that a reduction is warranted only if the defendant or a co-conspirator did not complete all the acts for the successful completion of the substantive offense or offenses.

The Court is agreeing with the defense that under U.S. sentencing guidelines 3B1.2, Mr. Atilla qualifies for a minor role reduction. This reduction is warranted because his role in the offenses, as will be discussed in more detail to follow, while important to the success of the conspiracies or schemes, he appears in my judgment to have been substantially less culpable than the -- they used the word "average," I'll use the

word "other participants" in the criminal activity.

This, of course, is difficult to assess in this case, since only Mr. Zarrab's case has been adjudicated. Mr. Atilla appears less culpable, certainly than Zarrab, and Mr. Atilla appears to have been following orders in large measure from his boss, Mr. Aslan, who was the general manager of Halkbank at the relevant times.

What we call application note three states in part:

"The fact that a defendant performs an essential or
indispensable role in the criminal activity is not
determinative. Such a defendant may receive an adjustment
under this guideline if he or she is substantially less
culpable than the average participant in the criminal
activity."

Mr. Atilla in my judgment was less culpable. Indeed, at one point in the testimony, Mr. Zarrab said that Mr. Atilla had thrown a wrench into the deal, and he also stated he, Mr. Zarrab, that in one context, that Mr. Atilla was not open to the idea that they were discussing. I'll get into that more.

I'm also rejecting the managerial supervisory enhancement under United States sentencing guidelines 3B1.1(b) proposed by the government, as Mr. Atilla's role in these offenses did not rise to the level of a manager or supervisor of the fraudulent scheme. He, Mr. Atilla, was deputy manager

and a senior executive of Halkbank, but that is not the same thing.

And Halkbank, by the way, I've mentioned a couple of times, it should be noted clearly was not named as a defendant in this case.

I think it's important that I explain that obstruction enhancement in a little more detail.

In determining that the obstruction or impeding of justice enhancement is required under United States sentencing guidelines 3C1.1, the Court finds that Mr. Atilla gave some false testimony under oath at trial, and I'm guided by the following guidelines provisions.

The provision is if the defendant willfully obstructed or impeded or attempted to obstruct or impede the administration of justice with respect to the investigation, prosecution, or sentencing of the instant offense of conviction, and (b) the obstructive conduct related to the defendant's offense of conviction and any relevant conduct, or a closely related offense, then the Court is instructed to increase the offense level by two levels. Which I've done.

What we call application note four provides examples. And one of them is providing materially false information to a judge or magistrate. Another one defines "material evidence" as evidence, fact, statement or information that, if believed, would tend to influence or affect the issue under

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According to Second Circuit case law, where a defendant lies under oath, the application of a sentence enhancement is mandatory.

Based on the following examples of Mr. Atilla's what I believe was materially false testimony at the trial, I do find that there is a willful obstruction and that the enhancement is warranted.

So here's the first example. It has to do with what's called a private meeting or referred to in the testimony as a pull-aside. It is discussed in the transcripts of the trial dated December 12, December 18, 2017, and also December 19, 2017. And there you'll find Adam Szubin, who, as I said before, is the former Director of the U.S. Treasury Department's Office of Foreign Assets Control, he testified, and I believe credibly, at trial that he had what's called a pull-aside for a one-on-one meeting with Mr. Atilla, in which he told Mr. Atilla that to the extent that Mr. Atilla was viewing this, that is to say, the discussion between Szubin and Atilla on that occasion, to the extent he was viewing that as a kind of routine discussion or routine visit to the U.S. Treasury Department, that U.S. Treasury Department officials were making across the globe, that was not the case. said that his trip to Turkey -- this was a meeting in Turkey -was a very conscious effort to visit Halkbank by Mr. Szubin,

because of concerns that were pretty serious about what was going on at Halkbank.

And that Mr. Szubin said, "We viewed them in a sort of category unto themselves, that I wasn't having this same level of conversation with any other bank around the world at that time. To in a sense underscore how serious this was," and this is Mr. Szubin talking, "to make sure that he," Mr. Atilla, "was not in doubt."

Mr. Szubin also testified that Mr. Atilla was the principal representative of Halkbank with whom he regularly communicated.

So the question was posed now to Mr. Atilla:

- "Q. Do you remember Mr. Szubin testifying about meeting you on February 12, 2013?
- "A. Yes, I do remember.
 - "Q. And among other things, he said that he had a private pull-aside with you. Do you remember him testifying to a private pull-aside?
 - "A. Such a thing did not happen."

The next question was that I'm repeating:

- "Q. It was at that meeting that Adam Szubin pulled you aside for a private conversation; isn't that right?
- "A. No, I do not remember such a thing."

24 This was followed a little bit later by this question:

"Q. It is your sworn testimony that you never had a private

1 | meeting with Adam Szubin on February 12, 2013?

"A. I'm saying this independent of any date. There was never any such private conversation or a meeting between me and the individual where he pulled me aside and warned me about something. That never happened on any date.

"Q. It never happened?

"A. That is correct. It never happened."

A second example that I relied upon was related to what's called the fake food system. The background here is that Mr. Zarrab testified, and I believe credibly, about discussing with Mr. Atilla and with Suleyman Aslan, Halkbank's general manager and Mr. Atilla's boss, about a discussion or discussions of a scheme or system for getting or unblocking Iranian money or proceeds that were at Halkbank. And it is during this conversation that that arrangement was more or less finalized.

Mr. Zarrab stated: "the meeting that was held between me, Mr. Suleyman and Mr. Hakan, in that meeting we finalized this final version of how this method," and now this is me adding, presumably referring to a method of unblocking Iranian proceeds, "would work, and how the system would be implemented."

So the question was asked:

"Q. After you came back, were you in any meetings with Mr. Zarrab in which you discussed with him that there was any

1 | fake food system?"

Which is to say pretending, but not actually sending food to Iran, in an effort to defeat the U.S. sanctions against Iran.

And the answer from Mr. Atilla was:

"A. Not after I came, not ever, did I talk about such a topic with Zarrab."

Mr. Zarrab also testified, again, I think credibly, that the idea of transferring money from a company called Volgam to Centrica, those are two companies controlled by Mr. Zarrab within Halkbank, came from Mr. Atilla.

And in the transcript, this is December 18, 2017, the question was posed:

"Q. Did you ever have a meeting with Mr. Zarrab in which the idea of transferring the money from Volgam to Centrica within Halkbank was from you?"

The answer from Mr. Atilla was: "No, we haven't." Followed by a question:

- "Q. Do you recall that he, Mr. Zarrab, said you asked whether he could supply bills of lading, because it was difficult to trace whether shipments actually occurred or not from bills of lading?
- "A. We talked about bills of lading, but we didn't discuss the traceability of bills of lading."

So that's a second example in my opinion.

A third -- I'm using these categories, by the way.

These are my usage. The third is called fake documentation.

This regards documents that reflected that wheat was exported from Dubai and also reflected that ships that were to be utilized were too small capacity-wise to carry the purported cargo loads to Iran.

And in this instance, this third instance, Mr. Zarrab testified, I believe credibly, that Mr. Atilla advised him on the phone to be careful about the documentation regarding trade with Iran that was submitted to Halkbank. And that Mr. Suleyman Aslan had advised Mr. Zarrab that Mr. Atilla would be calling him to suggest changes to documents that were submitted to Halkbank, because that documentation reflected incorrect products and incompatibility between the quantity of goods allegedly shipped, and the capacity of the ships to handle those quantities.

I'm now discussing the December 4, 2017 transcript.

Mr. Zarrab also testified that there was never any actual food sent to Iran.

On December 18, 2017, this question was posed perhaps by Ms. Fleming, I'm not sure, to Mr. Atilla:

- "Q. Are you telling Mr. Zarrab in this call how to do fake documentation?
- 24 | "A. Never.
 - "Q. Are you telling him, Mr. Zarrab, how to fix documentation

so you can help him with a fake food scheme?
"A. No. Absolutely not."

Mr. Atilla goes on to say in this answer: "Here I'm talking about examples. I'm giving examples about possible transactions. It's not the actual transactions. Actually, this conversation took place after his questions, and then he asked if they should look at the bigger vessels. I said look at both small vessels and big vessels. I'm giving examples here because of their submissions of the documents, what was showing big and small vessels, so I was just giving examples for the tonnage. The documents that they gave was their submissions. That was their submissions." I assume that refers to Mr. Zarrab. "Declarations, they were declarations, that's why I asked them to control their declarations."

A final example that I will give you relates to Mr. Atilla's contribution to the Iran sanctions avoidance scheme. Mr. Zarrab testified credibly that Mr. Atilla was very knowledgeable about the sanctions against Iran, and the Halkbank processes and procedures, and that Mr. Atilla made contributions in the form of suggested approaches to make the sanctions avoidance scheme appear that it was not violating the American sanctions.

On November 29, 2017, the transcript says the following. Mr. Zarrab stated:

"A. What I'm saying is at the beginning of the food trade,

where the method and the system was developed at Halkbank,
Mr. Hakan Atilla had his contributions into that."

Then on December 6, 2017, Mr. Zarrab also testified that he discussed with Mr. Aslan the methods used which Mr. Atilla had provided guidance in and made additions to.

The question posed again by Ms. Fleming to Mr. Atilla and the answer Mr. Atilla gave was:

"Q. I'm 47 years old, and up until this point throughout my life, I have never been in a meeting or anywhere where violating the sanctions against Iran was discussed, and anybody pointed to Reza Zarrab or that I pointed to Reza Zarrab, and there was never any point where I had reached an agreement with Mr. Zarrab about anything about these things."

So those I raise by way of example to support the two-level enhancement. By the way, if the two-level enhancement were not given, in my opinion, the sentencing guideline range would drop to 78 to 97 months of incarceration.

So notwithstanding the fact that we've spent now considerable time this morning on the sentencing guidelines calculations, which I'm required to do at sentencing, as I said before, it is not my intention to impose a guideline sentence in Mr. Atilla's case.

And although I've considered each of the various parties' proposed guidelines calculations, as is clear, I also do not agree with the guidelines range calculations of I think

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anybody -- probation, government or the defense. I do believe that, as I said before, a lenient non-guideline sentence is called for in this case for reasons which I'll turn to.

That is after a careful review of all of the 18,
United States Code, Section 3553(a) factors. I think that
evaluation clearly supports a non-guidelines sentence and says
that a non-guideline sentence is appropriate in this case.

For one thing, a guideline sentence, including particularly those proposed by the probation department and the government in its first calculation, that appears to be based in significant measure on the multimillion dollar value or amounts of goods involved in the transactions which I've been discussing which are at the core of the Iran sanctions avoidance scheme.

Such a sentence would be excessively punitive in my opinion, and therefore, inappropriate, unreasonable, and unfair.

There is a case called <u>United States v. Adelson</u> in the District Court, the decision was written by Judge Rakoff and it was affirmed on appeal. It's become clear to me in this case that that reasoning would apply throughout.

Mr. Atilla was, as the defense suggests, somewhat of a cog in the wheel, and I would add at times a reluctant one at that. Or, perhaps better stated, as a person following orders in these sanctions evasion schemes. I do not believe that he

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was a manager or a supervisor or a mastermind of the criminal enterprises.

And notwithstanding the fact that Mr. Atilla unquestionably furthered the Iranian sanctions evasion conspiracies, and that he was found guilty by a jury of five of six counts in the indictment, including four conspiracies, on or about January 3, 2018, Mr. Atilla was, in my opinion, at times a reluctant participant. And indeed, Mr. Zarrab said at one point that Mr. Atilla, as I mentioned before, threw a wrench in the deal. And I'm going to come back to this in a little while.

So I intend, in sentencing Mr. Atilla, to place more significance and greater emphasis and reliance upon the Section 3553(a) sentencing factors other than only relying on the sentencing guidelines factors in the circumstances presented here. And they include, among others, the nature of the offense and the history and characteristics of Mr. Atilla, as well as, as I said before, the need for the sentence imposed to reflect the seriousness of the defendant's conduct, to promote respect for the law, to provide a just punishment, to afford adequate deterrence, to protect the public from further crimes. I've considered also avoiding sentence disparities, the kinds of sentences available, in order to come up with a sentence that I feel is sufficient, but not greater than necessary.

And the sentence I impose is intended to comport with

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both federal law and with principles of fundamental fairness. It has been said in our courts that while a District Court must consider each 3553(a) factor in imposing sentence, the weight given to any single factor is a matter firmly committed to the discretion of the sentencing judge. That's from a case called United States v. Ciappetta, a Second Circuit decision from 2008.

It's also been said that district judges have an obligation to consider whether a sentence other than a guideline sentence would be sufficient, but not greater than necessary, to serve the purposes of sentencing. Accordingly, district judges have an obligation to consider whether to depart from the guidelines sentencing range or to impose a non-guideline sentence in every case.

That comes from a case called <u>United States v. Corsey</u>, a Second Circuit decision from 2013.

And third, while in this category, before I turn to the specific other factors under 3553(a), even if I did agree with probation and the government guidelines ranges, that is to say a base level of seven plus a 30-level enhancement for loss amount, which I don't agree with, as I mentioned before, but even if I did, I would nevertheless find that a downward variance, that is to say a non-guideline sentence, would be appropriate.

In the case called <u>United States v. Algahaim</u>, Second

Circuit decision from 2016, where the Court stated: "Where the sentencing commission has assigned a rather low base offense level to a crime, and then increased it significantly by what is called a loss enhancement, that combination of circumstances entitles a sentencing judge to consider non-guidelines factors."

I refer you also to <u>U.S. v. Johnson</u>, 2018 W.L., it is an Eastern District of New York case, dated April 27, 2018, where the Court said, "I take seriously my responsibility under the Supreme Court and Second Circuit precedent to determine an independently reasonable sentence based on an individualized application of the statutory factors in 3553(a). Where application of the loss enhancement leads to a patently" — this is the judge from the Eastern District talking — "a patently absurd sentence, it is appropriate for the Court to rely more heavily on the 3553(a) factors."

So, considering all those factors, here's what stands out: First, under the nature and circumstances of the offense or offenses, extensive litigation, including the written submissions of the parties and extensive motion practice in this case, the evidence presented at trial, and the jury verdict, all reflect that this is a serious case. The jury found, as I mentioned, four conspiracies, convicted Mr. Atilla of participating in four conspiracies, which in fact overlap, and one substantive crime of bank fraud. The very first

conspiracy charged in the indictment, and for which was one of those that Mr. Atilla was found guilty by the jury, was a conspiracy to defraud the United States and so-called Klein conspiracy.

In this connection, Mr. Cohen testified credibly that Mr. Atilla told Mr. Cohen that Halkbank had a banking relationship with Mr. Zarrab, and that it was a relatively small relationship, but that it was ongoing.

(Continued on next page)

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THE COURT: (Continuing)

Mr. Cohen testified that Mr. Atilla assured us, the treasury officials, that there was nothing to be concerned about, presumably referring to Halkbank's dealings with Mr. Zarrab. There are other submissions that discuss this, but I will skip over those.

While the crimes that were committed were serious, the crimes of conviction do not involve crimes of violence or drugs or terrorism, etc., crimes which sometimes do warrant very stiff sentences, including sometimes life sentences such as those suggested by the probation department and proposed by the government in its primary and, I would suggest, alternate sentencing proposals.

The probation department's and the government's first proposed guidelines range are driven, it appears, in substantial part by the huge amounts of money involved and filtered through Halkbank through Zarrab companies and their related Halkbank accounts.

In other words, one principal reason that the government's primary and probation's only guidelines ranges are life imprisonment is they are based upon very substantial financial transactions in the hundreds of millions of dollars and include a low base offense level of 7 or 8, which is increased by 30 levels due to loss amount of more than \$550 million.

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It has been said that it is obvious that sentencing is the most sensitive and difficult task that a judge is called upon to undertake. Where the sentencing guidelines provide reasonable guidance, they are of considerable help to a judge in fashioning a sentence that is fair, just, and reasonable. But where the calculations under the guidelines are excessive on their face, a Court is forced to place greater reliance on the other considerations set forth in 3553(a) as carefully applied to the particular circumstances of the case and to the particular defendant. The cite is *United States v. Adelson*. That is the case I mentioned before.

In affirming Judge Rakoff in that case, the Second Circuit said that, after carefully considering those factors, the district court sentenced in that case Mr. Adelson to a sentence substantially below the applicable guideline range of life in prison. The record demonstrates that the district court's decision to impose a below-guidelines sentence was not a failure or refusal to recognize the guidelines, but rather a carefully considered reliance on the Section 3553(a) factors.

So that's the approach I'm taking here, although as noted above I did not in fact agree with the probation or the government's calculations in the first place, or the defendant's for that matter.

The 3553(a) factors, apart from various guideline ranges, clearly point to a significantly below guidelines

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sentence. Mr. Atilla, as I've said now several times, was a reluctant participant and one who was following orders, albeit improper orders in my judgment.

Approximately one month before Mr. Atilla's trial began, Mr. Reza Zarrab, a Turkish Iranian gold trader, pled guilty to each of the six counts which were also brought against Mr. Atilla. Mr. Zarrab agreed to cooperate with the government, and in fact was one of the government's most important witnesses in Mr. Atilla's trial.

The Court -- based upon, among other things, the witness testimony at trial, corroborating evidence presented at trial, and the jury verdict and my own observations for that matter -- believed that Zarrab's testimony was credible, and it was largely unrefuted.

During his plea allocution on October 26, 2017,

Mr. Zarrab summarized the various schemes or conspiracies
involved here and the substantive counts, and he at trial did
so by use of detailed diagramming, which he in fact made in the
courtroom and by which he and others were able to transfer or
free up millions upon millions of dollars of Iranian proceeds,
primarily from the sale of Iranian oil. These proceeds were
held at Halkbank among numerous accounts, although they were
also blocked by the U.S. sanctions.

One end result of a series of intra, that is to say within-Halkbank transfers was that the funds in furtherance of

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the schemes or conspiracies became unblocked and were then used to fund international payment obligations on behalf of Iran, thus avoiding the sanctions upon trade in Iranian products that was applicable.

Mr. Zarrab also credibly explained Mr. Atilla's involvement, sometimes commenting himself, Mr. Zarrab, upon Mr. Atilla's reluctance to be involved in the sanctions-evasion scheme.

The witness that was called named Douglas Sloan of Deutsche Bank explained credibly at the trial that the Iranian economy is primarily petroleum based. The petroleum industry is predominantly U.S.-dollar based, and in order for the Iranian economy to function, it therefore must conduct a lot of its business in U.S. dollars. That's in the December 12, 2017, transcript.

The charged conspiracies involved not only Mr. Zarrab and Mr. Atilla, but very importantly, they also involved Mr. Atilla's superior, Mr. Suleyman Aslan. At the time he was the general manager of Halkbank, and it appears that Mr. Aslan, not Mr. Atilla, called the shots, clearly.

The unrefuted evidence also shows that there were other conspirators far more significant than Mr. Atilla overall, including high Turkish government officials, and among them a former economy minister of turkey named Zafer Caglayan. And the testimony showed that substantial bribes were made by

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Mr. Zarrab to facilitate the sanctions-evasion conspiracy or
schemes to Mr. Aslan and to Mr. Caglayan and perhaps others,
but it also showed that Mr. Atilla neither received nor
solicited any bribes. And it also shows, as I mentioned, that
Halkbank was not charged as a defendant in this case.
So Iran was the chief beneficiary of the conspiracies

because it was able to evade U.S. sanctions, Zarrab was a major beneficiary because he orchestrated and brokered the transactions and profited handsomely, and Halkbank was a significant beneficiary in terms of fees earned and the ability to serve as one of Iran's principal Turkish bankers.

In its letter dated April 13, 2018, to the Court, the government states that there were four principal categories of financial beneficiaries of the sanctions-evasion schemes.

One were Iranian government entities;

Two were Iranian banks;

Three, according to the government was Halkbank and Zarrab's network of companies; and,

Four were Turkish political and banking figures who facilitated aspects of the scheme, and other than Atilla, were paid from its proceeds. Perhaps the government was referring to Mr. Atilla as well, it's not clear.

Halkbank, although a significant beneficiary of the scheme was not, as noted, named as a defendant in the case.

Clearly, Mr. Atilla was not a beneficiary of these

schemes, and I think that is very significant in this sentencing. Mr. Atilla, who was a named defendant, in no sense was he a direct beneficiary of the schemes, and, as noted, it is undisputed that he was not the recipient of, nor did he solicit, any bribes paid by Zarrab.

In large measure Atilla appears to have been a person doing his job, sometimes reluctantly or hesitatingly, under the direction of the Halkbank general manager, Mr. Aslan, who did, in fact, receive bribes.

It is difficult to see what Mr. Atilla got out of these conspiracies and the bank fraud for which he was convicted apart from the serious predicament he has found himself in for the last 14 months.

Mr. Atilla was arrested and incarcerated on March 27, 2017, at JFK Airport on his way back to Turkey after a U.S. business trip, one of approximately I would say ten to twelve that I believe he had made to the U.S. over his career.

As of today he's been incarcerated for approximately
14 months. After nine months of incarceration, he was
convicted following a jury trial of conspiracy to defraud the
United States, what we've referred to as the Klein conspiracy,
conspiracy to violate IEEPA, the International Emergency
Economic Powers Act, and the Iranian Transactions and Sanctions
Regulations. He was also convicted of bank fraud and of
conspiracy to commit bank fraud and of conspiracy to commit

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money laundering. Mr. Atilla was acquitted of the substantive money laundering count.

At Mr. Atilla's highly publicized trial, the government called 12 credible witnesses, including, among others, Mr. Zarrab, Mr. Cohen, Mr. Zubin, and Josh Kirschenbaum, formerly policy adviser to the U.S. Office of Foreign Assets Control, among others.

The defense, by contrast, called only two witnesses, one of whom was Mr. Atilla. Mr. Atilla under our system had every right to testify. Also under our system of justice, he also had every right not to testify. It was his choice.

In addition to Atilla's own testimony, the defense called an airlines company employee in order to corroborate Mr. Atilla's testimony that he was not on a particular telephone call because he was traveling at or about the time of the call.

The defense's affirmative case was patently insufficient to rebut the government's case or to create reasonable doubt in my opinion.

In addition to witness testimony in the main case, the government's case, significant documentary evidence was introduced by the government, including a wiretapped phone conversations, WhatsApp messaging communications, e-mails, and bank records.

Importantly, at the trial it became apparent to the

Court — and I've said this several times now — that

Mr. Atilla was neither a chief architect nor a beneficiary of
the various schemes to evade sanctions upon Iran. While he
played a role in making things happen, he appears to have done
what he did to further these schemes principally at the
direction of his boss, Suleyman Aslan, at the time the general
manager of Halkbank. He was following orders, as I said
before.

Mr. Atilla nevertheless was partly responsible, but by no means principally responsible, for the organizing and for the success of this multi-million-dollar conspiracies related to the sanctions against Iran.

Here are some excerpts from the trial that perhaps better illuminate Mr. Atilla's role and involvement.

On November 30, 2017, the transcript shows that

Mr. Zarrab testified about a phone conversation between himself
and Mr. Atilla related to the food trade business that

Mr. Zarrab had earlier discussed with Mr. Atilla's boss,

Mr. Aslan. The food trade business was one aspect of the
sanctions-evasion scheme.

Mr. Zarrab testified: As of this whole conversation Mr. Hakan Atilla was aware that we were going to be involved and we were going to be conducting food trade with Iran, that is, as of that day.

However, Mr. Zarrab said, At this time, Mr. Hakan

Atilla did not know that this transaction would not involve actual trade. This is me adding, for your information, as you probably know already, there was no food actually traded to Iran.

Now, back to Mr. Zarrab, So Mr. Hakan Atilla is trying to understand this during the phone conversation.

Mr. Zarrab goes on to say, Mr. Hakan Atilla had understood through his Halkbank general manager, Mr. Aslan, or perhaps through the branch that there would be real food traded, and now he's saying in this phone call that this is not as he had thought. So he's clearly stating that this does not match up with what he heard.

Mr. Zarrab testified as follows, referring to the conversation or meeting he had, Mr. Zarrab had, with Mr. Aslan after the phone call with Mr. Atilla.

This is Mr. Zarrab talking: I went and I told
Mr. Suleyman that I had talked to Mr. Hakan, and that Mr. Hakan
did not understand the matter completely, and I asked him how
we should go about it.

And how did he respond? was the next question,

Mr. Zarrab said: The best I remember is that he gave orders to unblock the transaction and to go ahead and carry it out.

And here's the government asking: And do you remember who he gave these orders to?

1	And Mr. Zarrab responds: To Mr. Hakan Atilla.	
2	And the government asks: How do you know that's who	
3	he gave the orders to?	
4	And Mr. Zarrab responds: Because he called in my	
5	presence and he gave these instructions.	
6	At that point I asked a few questions of Mr. Zarrab as	
7	follows:	
8	I asked, who did? Who called?	
9	And Mr. Zarrab said: Mr. Suleyman Aslan, your Honor.	
10	And then I asked: And he called who?	
11	Mr. Zarrab said: Mr. Hakan Atilla, your Honor.	
12	And then I asked: And you were on the call, or you	
13	heard the call?	
14	Mr. Zarrab said: I was face to face with Suleyman	
15	Aslan during a meeting at this time, sir.	
16	Mr. Zarrab testified as follows, referring to a phone	
17	conversation between him and Abdullah Happani, an associate of	
18	Zarrab, that occurred after this meeting with Aslan.	
19	And the government asked: Do you see where you say	
20	they placed a roadblock today, and I went there and had it	
21	removed?	
22	Mr. Zarrab says: Yes.	
23	The government says: What did you mean?	
24	And Mr. Zarrab says: But just as I explained earlier,	
25	Mr. Hakan Atilla did not know about this matter as of the first	

I5G3ATI1 Sentencing time we had met. So I approached Mr. Suleyman regarding this 1 matter and came to a solution. 2 3 Mr. Zarrab goes on to say: Mr. Suleyman called 4 Mr. Hakan in my presence and told him that they will do this 5 business, and I'm conveying to Mr. Zarrab -- Zarrab is 6 talking -- Mr. Happani his associate. 7 And then the government says: Do you see where you say Hakan Atilla threw a wrench in the gears? 8 9 This is a question posed by the assistant: Do you see 10 where you say Hakan Atilla threw a wrench in the gears? 11 Mr. Zarrab says: Yes. 12 The government says: What did you mean by that? 13 Mr. Zarrab says: Just as it was heard in the first

phone conversation earlier, Hakan Atilla was not open to this

idea, for it to be conducted.

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Zarrab goes on to testify about another phone conversation.

The assistant asks this question: Do you next see where Mr. Aslan says, No, we don't have a problem in the food? Do you have a problem with the method posed by Hakan Atilla?

Then he, Aslan goes on to say, related to the food trade payments: Do you see that?

And Zarrab says: Yes, I see that, sir.

The assistant asks then: What did you understand him to mean?

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Zarrab says: We had held conversations about how the food transactions would be handled with the bank, what methods would be used, and he's asking whether the latest method that we had reached an agreement on, that whether I had any problems with that. And this is the method that Mr. Hakan Atilla had also provided guidance in and made additions to and that provided — and he's asking me if this last template was something that I agreed with and if there are any issues that I may have with it.

So Mr. Atilla, in addition to his arrest and incarceration in the United States on his way back to Turkey, has been a subject of widespread international focus. As any person confined pretrial, he was separated from his family, his colleagues and his friends in Turkey, and his life has, I would suggest, been turned upside down.

Atilla should, given the nature and the circumstances of these offenses, particularly his relative role in them, among other factors to be considered, in fairness receive a lenient, nonguidelines sentence.

The second 3553(a) factor is called the history and the characteristics of the defendant.

Mr. Atilla appears to have led an exemplary life in Turkey apart from this case. This is, in my view, an important 3553(a) factor for us to consider.

Mr. Atilla is a citizen of Turkey.

1 He's 47 years a old.

He's married, has an adult son.

He's been employed by Halkbank for his entire career.

He has a bachelor's degree in economics from Gazi University in Ankara, Turkey.

After he graduated, Atilla entered the Turkish air force as a private and was honorably discharged.

As noted, he has worked, loyally I would suggest, at Halkbank virtually all of his adult life in increasingly important capacities and positions and for approximately 23 years.

In 2007, Mr. Atilla became the head of financial institutions and investor relations, and in 2011 he became a deputy general manager of international banking. And as of 2012, Mr. Atilla was a deputy general manager, and he reported directly to Mr. Suleyman Aslan, then the general manager of Halkbank.

By all accounts, as I've noted above, Mr. Atilla is skilled in and knowledgeable about the U.S. sanctions program. He is fluent in English, although as a safeguard the Court has always used Turkish interpreters throughout these proceedings to ensure that Mr. Atilla understands each word that is spoken.

He's also been a model prisoner during his incarceration. He received a positive MCC report, Metropolitan Correctional Institution, with outstanding performance reviews

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from his unit team leader, who concluded that he is a diligent worker and that he demonstrates positive leadership skills among his pierce.

Mr. Atilla is extremely well regarded by his friends and family and his Halkbank colleagues.

The Court very often receives at sentencing letters of support, but less often are there as many — by the way, in this case these are the letters I've received on his behalf.

There are 101 of them I believe. But these letters are from a foreign country. As in this case, I've never received letters which are quite I think as insightful, certainly never in this amount, and never in this detail.

Letters were sent by family, friends and work colleagues, most in Turkish. I believe they were translated by the official court interpreters. That's my understanding. I found them to be of great help in sentencing and important in assessing this factor, history and characteristics of the defendant.

The letters appear sincere and insightful. I have read them, yes, as a judge with eyes wide open.

The letters, to be sure self-selected, reflect well upon Mr. Atilla and they also reflect well upon the Turkish people who sent them. Mr. Atilla is widely respected, as described in these letters. He is an exceptional family man and a citizen who is married to, if I pronounce this correctly,

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Burcin, who also works at Halkbank and has a son, Burcan, who is attending college.

Mr. Atilla's parents also wrote in support of their son, understandably. They are retired and are also former state employees. His father, Mehmet Isik, is 74. His mother is also in her 70s, Ayse.

Mr. Atilla is consistently described as a person who is devoted to his family, successful in his career, loyal to his employer. He's described as kind, gentle, modest in lifestyle and considerate of and helpful to others. He has never, according to the letter writers, had any criminal issues in his past.

These letters are from seemingly ordinary Turkish people who appear well able to describe and explain who Mr. Atilla is, namely, the characteristics of the defendant. They cannot excuse Mr. Atilla's role in the sanctions scheme, notwithstanding that some expressed their disbelief that he could be involved in any unlawful activity.

The letters, in addition to supporting Mr. Atilla, well represent ordinary Turkish people as far as I can accurately perceive them. They clearly suggest that people to people, which is to say from Turkish citizen to American citizen, from that, one would not conclude that U.S. and Turkish relations would be anything but close, open, friendly and direct.

Indeed, it is very difficult to reconcile the collaborative, polite, informative kind and generous letters of support for Mr. Atilla from ordinary Turkish citizens with the sometimes very harsh rhetoric from Turkish government officials about this case.

All of the letters are respectful.

For example, one starts, "Honorable Judge Berman, as a lawyer in a southeast European country I am convinced that the American legal system is a real and fair system which contributes to justice being served. I hope that this is the case in this case and that justice will be served as well."

Another example, someone writes, "I sincerely believe and have complete trust in American justice and society.

So let me read you one or two of these letters in whole.

It is addressed to your Honor and it says, "I am a 49-year-old Turkish republic citizen. I have a wife and a 12-year-old son, and I have been working at Halkbank for 19 years. We've been working in the same bank as Mr. Mehmet Hakan Atilla for the last ten years, and we have been frequently interacting with each other at work regardless of working in the same department or not.

"Mr. Atilla is a dutiful, kindhearted, truthful, honest person who values justice. He has established a merit-based management approach in all the departments he had

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1 managed.

"Your Honor, Mr. Atilla is a good person in the exact sense that it is often mentioned in the Torah, the psalms and our holy book, the Koran. Hakan Atilla carries all the required desired common values of humanity. Mr. Atilla is one of the few people I know whose whole private life consists of his wife and his son. He is respectful and loving to the people around him and respects the ideas and values of everyone.

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"Mr. Hakan Atilla was the person who was by my side at my mother's and father's funeral, whom I lost very suddenly and unexpectedly. The funeral was held in another city, but he still attended without caring about the distance and the time.

"Mr. Hakan Atilla believes in fate. That is why he would never divert from the truth mentioned in the holy books, and he would always defend his values with the truth.

Mr. Atilla is a person who says I will always be honest and stick by the truth regardless of the consequences.

"Mr. Atilla is a person whom he and his family are always in our prayers. We pray so that he can reunite with his family as soon as possible. Mr. Hakan Atilla is the subject of all our talks and conversations, even if he is not present. The support and love of the Turkish people are with him.

Nobody can say that he has behaved immorally or treated someone unfairly, nor has performed malpractice or hurt anybody.

Unlike some people, he would never go against his values.

"Your Honor, we are people who believe in destiny. We assume that you believe in it too. Your Honor, life is short. We believe that doing the right thing for this person who has never digressed nor diverted from what is right and who has never done anything haram, or, in other words, unkosher, like spending a single lira belonging to someone else, as it has been stated before in the process and which is also considered a pillar of our religion.

"It should be an easy decision. We want to believe that you have the tender heart to make a decision that would reunite him with his spouse and child and all of us.

"One can write and say many more things about Mr. Atilla. We believe in justice and in the truth and in what is right. We believe with all our hearts that a judge with such expertise as yourself will not deny or deprive us from such compassion and mercy. May God almighty, Allah, be the companion and guide to us all."

That is one of, as I said, 101.

Here are excerpts from some of the other letters.

"He" -- the "he" in all of these refers to Mr. Atilla -- "is one of the most successful and esteemed high-level bank executives in our country, and he is well respected within the whole banking community."

Another letter says, "Mr. Atilla extends a helping

hand to everyone around him whenever they face difficulties, be it financial or otherwise. If there is anything he can do to help, he tries to do it. In other words, if he had just one slice of bread, he would gladly share it with others. He helps everyone, anyone in need without ulterior motive."

Another letter says, "At the time when my father had a very serious operation in Istanbul, he Hakan stayed with us through the whole process. We cannot forget the incredible support he gave us with his continuous words of comfort. He even gave us the keys to his apartment in case we needed it. In fact, I watched him comfort other patients' relatives and some people he didn't even know at the hospital. He was always by our side and there for us."

There are many other examples that I could read.

I'll read one final from these letters.

"Hakan was not one of those greedy and ambitious people who would want to do everything he gets his hands on. Having a happy and peaceful life was very important for us. Therefore, he always avoided being greedy."

So these are the letters from the Turkish people that argue in my judgment persuasively not only because of the letters, but for leniency and fall under the 3553(a) category called history and characteristics of Mr. Atilla.

By the way, there is a letter, as you are all aware, from the Turkish government in this case. It's a short letter

sent from the Turkish government to the U.S. government which reads: "Accordingly, and without admitting or corroborating any of the conduct alleged in the indictment, the embassy" -- this is I think from the Turkish embassy in the United States to perhaps the State Department -- "the embassy kindly requests the esteemed department's assistance for Mr. Atilla's urgent release." Dated October 23, 2017 from the Turkish embassy in Washington.

So, moving along to the third 3553(a) factor, the need for the sentence imposed to reflect the seriousness of the offense, to promote respect for the law, and to provide just punishment.

I will take one at a time in somewhat less detail than we have been taking up until now.

There is no doubt in the Court's opinion, as noted, that the Iran-sanctions-evasion schemes, conspiracies and its participants, and those schemes included the Klein conspiracy against the United States and, in fact, meetings with Atilla and U.S. officials in Washington, D.C. at the U.S. Treasury Department, I believe it's a serious matter. It depended upon and impacted, as with other sanctions cases, the U.S. financial system and important issues of U.S. domestic security and U.S. relations to its historical allies and to those who may be U.S. antagonists.

The scheme in this case involved many millions of

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dollars, largely in the form of Iranian oil proceeds held at Turkey's state-owned Halkbank.

At the same time, the responsibility for and the impact of these offenses cannot all be attributed only to Mr. Atilla. Mr. Aslan, Mr. Zarrab, Halkbank, Iran, others had far more to gain financially and appear to have been far more crucial players in the behavior we have been discussing.

The prosecutors here recognize that the advisory sentencing guidelines range they propose is effectively a life sentence, which has but rarely been imposed in cases most analogous to this one. And I note again that there is a statutory maximum term of incarceration here of 105 years.

The government says that, pursuant to a case entitled U.S. v. Dhafir, a Second Circuit decision from 2009, the Court can elect to adopt a more flexible and lower proposed guidelines sentence. According to the government, under that case, the Court has discretion to consider the guideline range in the government's opinion of 168 to 210 months and also to consider the sentencing maximum and also to consider the Section 3553(a) factors to determine an appropriate sentence.

The defense counters the government and says that the sentence here should be directed at vindicating and protecting national security interests in a way that is consistent with other dispositions for sanctions violations that have involved other banks and the bankers who work for them, not on the basis

of some imagined amount of loss for funds allegedly laundered as the presentence investigation report would have it. The defense goes on to say that Hakan has now spent 12 months in detention more than 5,000 miles from his wife, his only son, his aging parents, his family, and friends. Mr. Atilla was a banker who was at most — this is the defense talking — a small cog in Zarrab's massive scheme, and was certainly not the leader of the scheme.

Moving on to affording adequate deterrence to criminal conduct. The government argues that deterrence is an important factor here to send a message to "a multitude of foreign banks and businesses tempted to support a sanctions-evasion regime while still enjoying the privilege of access to the United States economy and financial system."

The defense responds that this prosecution in itself will doubtless have a substantial impact on foreign bankers who will be deterred from misconduct by Hakan's -- Mr. Atilla's -- sudden arrest and detention and the obvious long arm of U.S. law enforcement authorities.

Deterrence is obviously an important 3553(a) factor in this case, general deterrence even more important than specific deterrence. The Court believes that the likelihood that Mr. Atilla would commit the kind of crimes for which he stands convicted or, for that matter, any crime following this case is virtually nonexistent. General deterrence mostly will be

served by this prosecution and sentence.

Then moving to the issue of protecting the public.

Mr. Atilla does not in my judgment reasonably pose a threat to commit any other crimes. The unlawful actions taken in this case were largely at the behest of others, including his boss, Mr. Aslan, and appear to be out of character except perhaps as they may have been driven by loyalty to his career employer, Halkbank, and to his country.

The next factor, providing defendant with needed medical and other care. Mr. Atilla appears to be a very well balanced, highly educated intelligent family man. He has received some medical treatment while incarcerated, and probation is aware that Mr. Atilla has been affected emotionally of course, as anyone would be, by his incarceration. His family no doubt will secure appropriate additional medical treatment for him at such time as he gets home to Turkey.

The Court will recommend that Mr. Atilla continue to receive appropriate medical treatment while incarcerated.

Turning next to the kinds of sentences — these are all the 3553(a) factors — the kinds of sentences available. We've pretty much covered this topic already today, and I will soon move to the next phase of sentencing, which is to hear from the parties and Mr. Atilla if he wishes and to preview the sentence.

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But, before that, it's necessary that I mention that the sentences on each count of conviction will in my determination run concurrently.

The statutory maximum term of imprisonment on Count One is five years.

The statutory maximum term of imprisonment on Counts Two and Six is 20 years.

The statutory maximum term of imprisonment on Counts Three and Four is $30\ \text{years}$.

There are no mandatory minimum terms of imprisonment in this case.

The total statutory maximum term of imprisonment, as I have said before, for all counts is 105 years, and that is if the maximums were to be imposed consecutively rather than concurrently, which will not happen here. If the sentences were to run concurrent, the maximum would be dramatically lower at 30 years.

With regard to what we call supervised release, which is the period of supervision following release from incarceration, Counts One, Two and Six have a sentencing guidelines range of one to three years of supervised release; Counts Three and Four have a guidelines range of two to five years.

Counts One, Two and Six have a statutory maximum of three years, and Counts Three and Four have a statutory maximum

1 of five years.

In my judgment supervised release is unnecessary and inappropriate here. I'm not planning to impose any term of supervised release. It's the Court's intention that, upon completion of Mr. Atilla's term of incarceration, that he will be free to reunite with his family and colleagues in Turkey.

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Then the fifth factor, the kinds of sentence in the sentencing range established in guidelines. As previously mentioned several times, the Court has calculated the guidelines range to be 97 to 121 months based on an adjusted offense level of 30 and a criminal history category of I.

I have scrutinized all of the 18 U.S.C. Section 3553(a) factors both before I came on the bench and during this proceeding, and they all lead in my judgment to a nonguidelines sentence and one which is appropriately lenient in nature.

As to policy statements issued by the Sentencing Commission, no Sentencing Commission policy statements other than as reflected above or in the previous discussion are known to the Court, and neither the defense or the government have brought any to my attention.

And then the question of avoiding unwarranted sentence disparities among similarly situated defendants. I have studied closely counsel's computations and proposed sentences.

The parties acknowledge that this case presents a somewhat unique set of circumstances. Comparators are not

readily available, nor are they dispositive. The only in-case comparator is Mr. Zarrab, who has not been sentenced, and his circumstances as a cooperator and a major role player are very different from Mr. Atilla's in any case. The government acknowledges that the crimes that Mr. Atilla committed are without ready comparison. The government also argues that the individuals whose sentences the defense relies upon, each bear substantial differences from Mr. Atilla. The government acknowledges that the defendants in those other cases cited by the defense are not squarely comparable to Mr. Atilla.

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The defense contends that the government's prosecution of Mr. Atilla is a notable departure from the long line of cases in which banks and bankers accused of violating IEEPA or otherwise engaging in activities designed to avoid sanctions were not prosecuted. Defense counsel also point out that the individuals who have been convicted of IEEPA violations have often received downward variances from the guidelines, and they cite among other things, the *Banki* case, where there was a 63-to 78-month guideline range and a 30-month sentence was imposed.

They also cite Amirnazmi. That's another case where the guideline range was 97 to 121 months and where a 48-month sentence was imposed.

And they cite *Sarvestani*, where the guideline range was 57 to 71 months and a 30-month sentence was imposed. In

that case, by the way, Amirnazmi, which is a Third Circuit decision from 2011, the defendant was a dual citizen of the United States and of Iran. He was convicted after a jury trial of multiple violations of IEEPA of making false statements to federal officials and of bank fraud. As I said, he received a 48-month sentence. He was a chemical engineer who marketed a software program to Iranian people and entered into agreements with various Iranian entities in which he pledged to provide technology to facilitate the construction of multiple chemical plants.

In the Banki case, Judge Keenan was the trial judge. The defendant there was a naturalized U.S. citizen who was convicted after a jury trial of a conspiracy to violate IEEPA and of a substantive offense of IEEPA violation and the Iranian transactions regulations because he conducted an unlicensed money transmitting business and made false statements to federal officials.

In the Sarvestani case, presided over by Judge
Gardephe, the defendant was a non-U.S. citizen who pled guilty
to conspiracy to violate IEEPA. The defendant operated
multiple companies that procured U.S.-made goods for Iranian
companies by shipping the goods through third-party countries.

The government here it should be noted also argues that the sanctions matters that the defense relies on are distinguishable because they often involved, this is a quote

from the government "significant acceptance of responsibility, extensive internal investigations that were shared with investigating authorities, the adoption of meaningful compliance reforms, disciplining officers and employees who directed or abetted the sanctions-violating conduct, the payment of substantial monetary penalties reflecting the seriousness of the offense conduct, and ongoing commitments to cooperate with law enforcement in investigations."

(Continued on next page)

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THE COURT: (Continuing) And according to the government, none of these are present here.

So given all the 3553(a) factors which are analyzed above, I conclude, again, as I mentioned, that leniency in sentencing is called for in Mr. Atilla's case.

Turning to the need to provide restitution, according to probation and the parties, restitution is not an issue in this case, and I do not intend to impose restitution as part of the sentence.

As for a fine, the government requests a monetary fine within the guideline range of 50,000 to \$500,000. The defense does not make any recommendation for a fine, and the probation department does not recommend a fine either, because it concluded that, to the probation department, Mr. Atilla does not appear to be able to afford to pay a fine. In any event, I do not intend to recommend a fine against Mr. Atilla. I don't thinking it is warranted or appropriate, based largely upon the recommendation of probation.

So I'm going to take a short break and then move to the next part of the proceeding, which is to talk about what we call the presentence investigation report, which is a confidential document and to preview the sentence that I intend to impose.

So before the break I'm going to ask Christine to hand out just to the lawyers, because these are confidential

matters, a chart that I prepared which discusses all the defense objections to the presentence report, and my resolution of those objections. So you can take a minute or two.

I will say this about the objections. They are generally not made or perhaps not even appropriate if used, as many are in this case, as an opportunity by defense counsel to reargue prior rulings and/or to dispute the jury verdict. My evaluation is that of the 44 objections that were presented, really only the objections to paragraphs 65 and to 67 impact the calculation of Mr. Atilla's offense level and guidelines range.

But you'll see that I did deal with every one of the objections, and as to the guideline range, it's going to be a non-guideline sentence. So, they don't have much impact there either. But you can look these over. These are just for the attorneys and Mr. Atilla. So five minutes, we'll resume.

(Recess)

(In open court)

THE COURT: We're moving now to what is called the presentence report which I've received, it was approved April 4, 2018, together with an addendum of that same date.

I've received correspondence from the defense dated 3/26/18, 3/30/18, 4/13/18, 5/8/18, 5/4/18. I believe I have these dates right. And 5/11/18. And that's from the defense. Hold on one second.

1	So let me go over that again. These are the principal
2	submissions that I received from the defense, 3/26/18, 4/13/18,
3	and if there are ones that I missed I'll ask you and you can
4	supplement this list. 3/30/18, 5/8/18, that's from defense.
5	From the government, 4/4/18, 4/13/18, 5/14/18 and May 11, '18.
6	I think those are the principal ones.
7	Any that I missed, starting with the government?
8	MR. LOCKARD: No, your Honor.
9	THE COURT: How about defense counsel?
10	MR. ROCCO: No, your Honor.
11	THE COURT: Okay. So, Mr. Rocco, have you and
12	Mr. Atilla had the opportunity to read and discuss the
13	presentence investigation report in this case, including its
14	addendum and sentencing recommendation?
15	MR. ROCCO: We have, your Honor.
16	THE COURT: Mr. Atilla
17	MR. ROCCO: I have reviewed it with Mr. Atilla, and
18	Mr. Atilla and I have discussed it and reviewed it and the
19	addendum.
20	THE COURT: And the addendum and sentencing
21	recommendation?
22	MR. ROCCO: Yes.
23	THE COURT: Just for the record I'm going to ask
24	Mr. Atilla if he went over those materials with you.
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THE DEFENDANT: Yes, I read, your Honor.

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THE COURT: Okay. Do you have any remaining objections or any objections remaining to the presentence investigation report?

MR. ROCCO: Your Honor, Ms. Fleming is going to address a technicality, Judge.

MS. FLEMING: Of course. Judge, we'll rest on whatever objections we've already made. We need to add one that we had not put in writing related to the obstruction, which is only to add for the record that there was a conscious avoidance charge at the trial that might relate to perjury at trial, and we think we need to put that on the record. That may help us with regard to an allegation — and we appreciate —

THE COURT: I don't understand.

MS. FLEMING: We understand that the Court has made very detailed findings and put them on the record, and you found that Mr. Atilla committed perjury at trial, and you said as a basis for obstruction. And you've made your findings very clear. We wanted --

THE COURT: I did that when?

MS. FLEMING: A few minutes ago, earlier today. When you were going through and indicating your preliminary findings with regard to it.

THE COURT: So if you could just indicate, that's what I'm --

MS. FLEMING: You did that earlier today. 1 THE COURT: No, I know, but you're referring to? 2 3 MS. FLEMING: When you were talking about the adding two points for an obstruction of justice enhancement under the 4 5 guidelines, so we just wanted to put, we also wanted to add --6 THE COURT: Because his testimony was at variance with 7 other testimony. MS. FLEMING: Yes. It was at variance with other 8 9 testimony. And because of the jury verdict, it did not mean 10 that the jury did not accept all of his testimony, because 11 there was a conscious avoidance charge. The only other objection, when I looked through the 12 13 addendum that the Court just handed out, on page 12, without 14 going to what it is, on paragraph 36, and without arguing with 15 the Court, we just want to note an objection --THE COURT: This is the objections to the presentence 16 17 investigation report? 18 MS. FLEMING: This is your schedule that you just handed out. 19 20 THE COURT: It's called "Defendant's Objections Dated 21 April 13, 2018." Is that the document? 22 MS. FLEMING: That's the document. That's correct. 23 Your Honor, without reading it, because I know it is a 24 sensitive document, but if you look on page 12, in paragraph

36, where the Court is going to add several sentences to

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paragraph 36 in response to our objection and the government's, we just noted an objection to those additional sentences. We don't think that is what the evidence is.

THE COURT: Okay. Mr. Atilla, do you have any further objections yourself?

THE DEFENDANT: No, your Honor.

THE COURT: I'm sorry?

THE DEFENDANT: No, your Honor.

THE COURT: No. Okay.

So I will, which is our practice, return the presentence report to probation.

And at this point I'm happy to hear from defense counsel, from Mr. Atilla, and from the government before I preview the sentence I intend to impose.

MR. ROCCO: Your Honor, if I may.

THE COURT: Do it at the podium if you'd like.

MR. ROCCO: I will.

THE COURT: Okay.

MR. ROCCO: Your Honor, thank you for the extensive, very detailed, comprehensive and thoughtful review that your Honor did of the record in this case. You stole my thunder, Judge. And I learned a long time ago, at least I hope I learned a long time ago that the art of litigation is the art of knowing when to shut up.

But, I do say, if I may, Judge, that one of the things

that I was going to say in the lengthy presentation here this morning that I've abandoned is that what we need to show the world in proceedings such as this, especially today, especially now, is that we Americans aren't bullies. That we are a generous and compassionate people. That although we are a nation of laws, justice is tempered by mercy. Our judges are as courageous as they are just, and as compassionate as they are wise.

What I heard this morning, your Honor, I think perfectly embodies those thoughts. And I'm moved by them and I'm sure everybody in this courtroom is moved by them. And I thank you for them and Mr. Atilla thanks you for them.

I have nothing else to say, Judge. You have reflected, I think, a deep understanding of what happened here. And we ask you in imposing sentence, to understand that Mr. Atilla's never sought any special treatment, there has been no political interference. Plainly, nobody's ever offered to do anything for him. He stands before the Court, and he cannot say, he can only ask, that your Honor temper your judgment with mercy. We're asking you to open your heart, and to send him home to his family and to his countrymen as soon as possible. Thank you, Judge.

THE COURT: Mr. Atilla, did you want to add something?

MS. FLEMING: Mr. Atilla wrote out something in

Turkish and then we had it interpreted. He's asked that I read

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Is that acceptable to the Court? it.

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THE COURT: Absolutely.

MS. FLEMING: Just before I do, if the Court will allow me just one moment of personal privilege if it will. I've done this for a lot of years, both at this table and at that table. And this has been a very difficult and hard-fought trial, as the Court saw.

I think everybody has shown real civility to each other, and I think that the lawyers have all behaved very professionally. Of course all the courtesies of the Court were always present.

But I really want to say, I know I'm speaking for everyone at our table, that it's been a privilege to represent Mr. Atilla. What your Honor read in those letters is something we have all seen over the last year under extremely difficult circumstances by him. He has really been just a gentleman through and through. I think the Court has seen it, and we know that. So I wanted to say that personally.

So on behalf of Mr. Atilla, here is the English translation of what he asked me to share with the Court. And the last sentence he added during the break for the judge.

"Today is the first day of the holy month of Ramadan. One of Islam's most sacred days. Ramadan is a period where the virtues of patience, sacrifice, leniency, mercy, and compassion are heavily felt. Muslims fast and understand those people who

are hungry and what it feels like to be hungry and to help those in need. The best way to understand another's life is to internalize the other person's condition.

"I kindly request your understanding for the situation that I and my family are in. In this past year, I have learned many new things, and what I used to consider as a priority, has now profoundly changed. As of now, apart from my family, I have no other priorities.

"Thank you for your very thoughtful consideration."

THE COURT: You're very welcome. And the government?

MR. LOCKARD: I'll take the podium, your Honor.

THE COURT: Sure.

MR. LOCKARD: So, your Honor, as we all know,
Mr. Atilla was convicted of the five felony offenses following
approximately four weeks of trial, in which he received the
full extent of due process and procedural protections as he is
entitled to under the American system of justice.

And I think from the proceedings so far this morning, it is clear that in addition to a fair trial, Mr. Atilla will also receive a fair sentence. It is clear that the Court has carefully and deeply considered all the proceedings in this case, as well as the evidence that was introduced at trial, and the relevant sentencing laws and factors.

I'd like to address the government's remarks to principally the two areas that we think are extremely

significant in considering an appropriate sentence in this case, which are both the nature and seriousness of the offense, and the defendant's role in it. Those are not only important categories, but also big categories, and the Court has addressed them at length this morning, but I would like to share the government's view of what the evidence adduced at trial shows about those two things.

I respectfully submit that the evidence showed through approximately four weeks of testimony and thousands of exhibits, that Mr. Atilla was a significant, not a minor, but a significant participant, and not a reluctant one.

I respectfully submit that the evidence showed that Mr. Atilla was a committed participant in a conspiracy to undermine United States sanctions that related to Iran's globally dangerous and destabilizing conduct, and in particular, sanctions targeting Iran's illicit military nuclear program.

I think the evidence showed that Mr. Atilla was a participant in that conspiracy for more than three and a half years, from 2012 until early 2016. That he participated in that conspiracy at the height of his professional standing and responsibility, as the deputy general manager of Turkey's second largest state-owned bank.

I submit that the evidence showed that this conspiracy happened within Mr. Atilla's main areas of professional

responsibility as the deputy general manager for international banking, a position that he rose to, following Mr. Suleyman Aslan's promotion from that very same position to general manager of the bank. That they were within Mr. Atilla's core professional responsibilities as deputy general manager for international banking, for U.S. and international sanctions, for Iranian banking and oil relationships. In his position at the bank, that was the main financial channel for Iranian and Turkish trade. At the bank, that was the sole repository of Iranian oil revenues from Turkish purchases of Iranian petroleum products.

And that conspiracy succeeded to a massive scale, because of Mr. Atilla's success in concealing that scheme and in lying to the senior most U.S. officials responsible for the implementation and enforcement of those sanctions.

That scheme succeeded to a massive scale because of Mr. Atilla's expertise in developing the means and methods by which the conspiracy was carried out, both in the gold transactions and in the fake food transactions.

I submit that there was no one at the bank that had a greater or more direct responsibility for stopping the offense conduct. But instead, Mr. Atilla actively joined and furthered it, and as a result, greatly increased his bank's profits from this enormous gold and food trade, and protected his bank from what one witness at trial called a potential death blow of

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being sanctioned under the U.S. authorities for participating in that conduct.

So, addressing Mr. Atilla's role, both at the bank and in the offense conduct, I'm going to address both his role in terms of formal responsibilities and position, as well as some concrete examples of how he exercised that role and responsibility, and respectfully submit that this shows that not only was Mr. Atilla a leader — not the leader, certainly, and I think we're very candid about the scope and scale of the conspiracy and the range of participants that it had. But I think the law is also clear that a conspiracy can have multiple leaders, each with separate layers of responsibility. And even someone who is supervised by others can in turn exercise managerial responsibility within their sphere.

But at the very least we would submit that this shows that Mr. Atilla was certainly not a minor participant, and I'll explain why we think that the evidence shows that that's the case.

As I mentioned, Mr. Atilla was the deputy general manager for international banking. And in that role, he was the person responsible for Halkbank's international banking relationship, both its U.S. correspondent account, a very important lifeblood of an international bank in having access to U.S. dollar transactions and the U.S. financial system. Also responsible for the bank's relationships with other

international banks, especially Iranian banks, and an enormously important one was the Central Bank of Iran which had a multibillion dollar account at Halkbank to hold the proceeds of Iran's sales of oil and natural gas to Turkey.

Because of that, Mr. Atilla, also as part of his position at the bank, had responsibility for Halkbank's involvement in the Iranian oil trade. All of this is happening within the heartland of what it is that he does at the bank.

Mr. Atilla, getting down more granularly, joined in and actively participated in this conspiracy at an important level in 2012. I think that's shown in a number of ways. It's shown through his participation. There are not many people who are participating in a lot of different high-level important meetings. Mr. Atilla is doing that. He is meeting not only with the undersecretary for the U.S. Treasury Department, the director of OFAC, he's also meeting with senior officials of the National Iranian Oil Company, he is meeting with senior officials of Iranian banks on both sides of what's happening. The conduct to evade and undermine the sanctions, and the meetings to conceal and lie about what's happening.

He is applying his sanctions expertise to give instruction and direction to Mr. Zarrab and his employees about how to document these transactions. And that's shown in the evidence when, in August of 2012, which is shortly after Executive Order 13622, which includes the sanctions provisions

relating to the facilitation of gold acquisition by the government of Iran, within days, the export documentation for Mr. Zarrab's companies' gold exports switches wholesale from being exported to Iran to being exported to Dubai. The obvious reason for doing that is to conceal the government of Iran's role in funding these gold purchases, and benefit that it obtains from having that gold resold in Dubai, so that there is a ready access to a huge pool of essentially unregulated funds in Dubai for the government of Iran and Iranian banks.

And as Mr. Zarrab testified, and as I think the rest of the evidence is consistent, it was Mr. Atilla who directed that change.

Again, in February of 2013, when the bilateral trade requirement came into effect as a result of the IFCA, it switches again back from Dubai to Iran. And in a recorded phone call, Mr. Zarrab describes how that's Mr. Atilla's instructions, and it is because of the sanctions. And that's in order to appear to comply with the bilateral trade requirement governing oil revenues, and this is all Mr. Atilla's personal involvement and direction in aspects of the gold trade.

With respect to the fake food trade, Mr. Atilla's boss, Mr. Aslan, calls it "Atilla's method." At a time when Mr. Aslan and Mr. Zarrab have no reason to believe that their communications are going to be intercepted or recovered. This

is how they among themselves are describing the fake food system. Mr. Atilla gives directions to Mr. Zarrab about how to better falsify documents and transactions, about how to correct errors relating not only to transaction amounts, to the purported volume of the sales, and to the purported ships that are being used in the fake documents. He protects Mr. Zarrab from being required to submit bills of lading and other documents that he cannot submit without exposing the scheme to detection. And all of this simultaneous to making contrary representations to the United States Treasury Department.

So I'd like to address for a moment about how Mr. Atilla's role compares to the average participant in the offense, which is the relevant phrasing of the guidelines.

So as the Second Circuit has explained, the average participant is the average participant in the offense. Because of the scope and scale of the offense, that covers a pretty large ladder of people, including, as the Court already has noted, government of Turkey officials, Mr. Atilla's boss Suleyman Aslan, and Mr. Zarrab and his employees and companies. It also involves other people at the bank who are less senior than Mr. Atilla. It includes Levant Balkan, who was charged as a co-defendant and who had a less senior position and a shorter participation in the conspiracy. The Court and jury saw Mr. Atilla's e-mail exchanges with Hakan Aydogan, where

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of documentation that the bank required from Mr. Zarrab.
Mr. Aydogan is a lower-level employee than Mr. Atilla.

It includes a whole host of Mr. Zarrab's employees, like co-defendant Abdullah Happani, who was a manager of Mr. Zarrab's offices. Another Zarrab employee, Camellia Jamshidy, and a whole host of gold couriers, money couriers, people involved in operating front companies or exchange house accounts. It includes the Iranian government officials and oil officials.

It is a wide ladder, and Mr. Atilla certainly had more responsibility and more discretion and more authority than a lot of those people. He did not have the most authority in the offense. He is not the top defendant. But he is a significant defendant. And we submit that the evidence is inconsistent with a minor role for Mr. Atilla.

Mr. Atilla's role and whether or not he was a reluctant participant. It is an important consideration for Mr. Atilla's culpability and the appropriate sentence. And I'd like to take the opportunity to walk the Court through how the government assesses that evidence through the evidence that was adduced at trial.

So specifically, the Court has highlighted, and I think appropriately so, whether the events of April of 2013 illustrate that Mr. Atilla was a reluctant participant. I'll

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suggest that it does not show that, and I'd like to walk through the evidence and why it is that we think it does not show that.

So, as has already been discussed at length, in April of 2013, Mr. Zarrab and Mr. Atilla spoke about the fake food business that Mr. Zarrab was in the process of starting up.

That he was starting up at the instruction of the bank, not on his own initiative. At this time, Mr. Atilla was already a full-fledged member of this conspiracy for about a year through the gold transactions. He was not a new member of the conspiracy at this point. He already had been lying to the U.S. Treasury officials about Halkbank's role and knowledge of the gold trade since 2012 in meetings and in phone calls with Mr. Cohen and Mr. Szubin. He already had given Mr. Zarrab and his employees directions about how to document the gold exports in order to appear to comply with the precious metal sanctions provisions and the oil provisions.

All of this, we submit, suggests that Mr. Atilla was not a reluctant participant in the conspiracy. And in fact, Mr. Atilla himself, when he testified, he testified "Nobody can make me do something that I don't want to do."

So how do we interpret this phone call? And we suggest that what this episode shows is not that Mr. Atilla was less culpable as a result of this reluctance that he showed. It shows that Mr. Atilla was concerned about detection. Not

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about the moral impact or the legal impact, but about detection of the scheme.

Mr. Atilla at this point, as Mr. Zarrab credibly and candidly testified, did not yet know that these food transactions would be entirely fake. Mr. Atilla recognized on the face of the description of the scheme that it was problematic and unrealistic.

Mr. Atilla in April of 2013 had just been warned in recent meetings with Treasury officials, he had just had the pull-aside with OFAC Director Szubin. He had just received a letter from Director Szubin drawing his attention to a Greek national who had in fact been sanctioned under the secondary sanctions for providing services to Iran's oil industry.

Calling that a threat may be a little bit overbroad, but it was certainly, it was certainly a pitch that was high and tight.

So this is the context in which Mr. Zarrab has this conversation, and Mr. Zarrab himself testified Mr. Aslan just didn't understand how this was supposed to work.

So from all of that evidence, we suggest that the best and the clearest inference to be drawn from this episode is not that Mr. Atilla had any moral or legal reluctance about the fake food trade. He had a security or detection-related concern. And after he received the phone call from Mr. Aslan, which in his trial testimony Mr. Atilla denied ever happened,

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but the evidence showed that it did, he immediately and without any evidence of any further hesitation worked to improve that method, and to lie to Treasury officials about it.

And you can see that including, among other places, in Defense Exhibit 211, and related exhibits which are the e-mails between Mr. Atilla and Mr. Aydogan shortly after that April 10 phone call. You can see it in the July 2nd through July 9 phone calls between Mr. Atilla and Mr. Aslan and Mr. Zarrab. And you can see it in Mr. Atilla's future communications with the Treasury Department about Halkbank's involvement in the food trade and its relationship with Mr. Zarrab.

Mr. Atilla has never claimed that he did this because he was ordered to. He's never claimed that he did it because he had no choice. In fact, Mr. Atilla had an opportunity to explain his conduct, and in more than a day of testimony under oath in this courtroom, he flatly denied that any of it ever happened.

Just one last exhibit that we think is significant in evaluating this. We think that is also consistent with another time that Mr. Atilla raised a concern about detection, and that was Government's Exhibit 304-T, which is the phone call discussing Mr. Atilla's warning to Mr. Aslan that the National Iranian Oil Company had transferred funds directly to Mr. Zarrab's bank account. The reason Mr. Atilla raised that is that is a serious detection problem. We know he had no

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problem with the less direct, less detectable system that was supposed to be followed, for NIOC to transfer the funds first to an Iranian bank and then to Mr. Zarrab. And we submit that is all consistent with Mr. Atilla being neither a cog nor a reluctant participant in this offense.

So I'd like now to turn, unless the Court has any questions, to our assessment of the seriousness of the offense, the seriousness and nature of the offense.

So, in the government's sentencing submissions, we were again I think pretty candid that it is hard to find a ready comparison for this case or for this offense. And the reason that it is hard to find a comparison is because, to our knowledge, there has not been a bigger criminal sanctions evasion prosecution in a U.S. court than this case. This is the biggest sanctions evasion case prosecuted in the United States that we are aware of. The scope and scale is massive.

The context of that offense are U.S. national security controls that were adopted to address a persistent and long-running threat to national security and international security by the government of Iran, and its actions and its policies.

There are sanctions that targeted a dangerous regime with globally significant activity, grave human rights violations, a long history of support and funding for foreign terrorist organizations, and acts of terrorism, an illicit

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ballistics missile program, and an illicit military nuclear program. That, as the U.S. and international community became increasingly aware of and increasingly concerned about, resulted in increasingly targeted sanctions against the government of Iran, its financial and oil sectors, the very sanctions that are in some ways at the heart of this case.

This is not a case about drugs, it's not a case about shipments of weapons. But it is, in a very real sense, a case about nuclear capability. Nuclear capability by the world's foremost state sponsor of terrorism.

This is activity that happened contemporaneously with the adoption and implementation of those sanctions, contemporaneously with a sustained and coordinated international effort to try and get Iran to stop that military nuclear program.

And it undermined those negotiations and those efforts in a way that was both big, monumental in scope, and momentous in timing.

And Mr. Atilla was not in the least unaware of those facts. Mr. Atilla was a student of the sanctions from the world's best teachers: The Undersecretary for Terrorism and Financial Intelligence of the U.S. Treasury Department. The director of OFAC. Mr. Atilla was told directly and repeatedly and in person throughout the entire offense conduct what these sanctions were, why they existed, the concerns that the

American and international communities had about Iranian sanctions efforts, proliferation efforts, its weapons of mass destruction programs, and he engaged in the conduct anyway.

As the Court knows, organized criminal activity is more dangerous and more difficult to root out than individual activity. This was highly organized, highly organized criminal activity involving both Mr. Zarrab and Halkbank, and a number of its senior officers, including Mr. Atilla, and government of Turkey officials, and government of Iran officials.

And the victims of that offense, there's no one particular person or group of persons that can be identified to say "these are the victims." I think that in some ways, the most distinguishing factor between some of the other financial crimes cases, the Madoffs and the Dreiers and the cases like that. But that doesn't make the case less serious. In fact, it is because the case is more serious that there is no readily identifiable particular victim. It is so serious that everybody is a victim of it.

The gravity of the threat, the fact that it's global in nature, the threat not only of a state sponsor of terrorism having nuclear military weapons, but also the threat of a nuclear arms race in the Middle East, these are threats that face everybody.

I think when the Court considers the letters that have been submitted on Mr. Atilla's behalf, the Court clearly has,

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and clearly should consider those letters. But I think those letters have to be squared with the evidence that was introduced here in this courtroom, evidence that was introduced by live witnesses subject to cross-examination, evidence that was introduced through recordings of conversations, and contemporaneous e-mails.

And while in one dimension of his life Mr. Atilla may have exhibited an honesty and an integrity and a commitment to truth, in this offense, for a period of several years, the heart, the heart of his participation, was lying and deception. That is the heart of what he did for more than three years as one of the significant players in this offense. As someone whose participation outlasted every other single person at the bank. It outlasted Mr. Aslan's. It outlasted Mr. Balkan's. It outlasted Mr. Balkan's.

I suggest that is not an aberration. It is consistent with how Mr. Atilla conducted himself in his post-arrest video, which the Court saw, and it is consistent with how he conducted himself under oath on the witness stand in words that he directed not only to the jury, but also to the Court.

And when the rubber hit the road, Mr. Atilla chose lies and deceptions, not honesty and integrity, and I think that is appropriate for the Court to consider in determining the appropriate sentence.

So, I'll land on a slightly more technical issue of

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the guidelines and how they work. So the guidelines, the Court has noted there's a pretty big disparity in how the guidelines can play out, depending on which guidelines provision you rely on. Whether the guidelines are calculated under the first prong of the money laundering guideline or the second prong of the money laundering guideline. But that doesn't show that the guidelines are in any way arbitrary. I think what it shows is that different guidelines measure different things.

So in one prong of the money laundering guidelines, looking at the volume of money that was involved in the offense, it adds a dramatically increasing effect on the guidelines calculation. Under another provision, no account whatsoever is given to the volume of money that's in play, and it results in a dramatically lower guidelines calculation.

But I think the guidelines recognize that. They recognize that in comment two to guideline section 2M1.5.

So, the correctly calculated guidelines, we submit, are based on the second prong of 2S1.1 which does incorporate the volume of funds involved. As a strictly guidelines matter, we think that is correct. And I'll talk about why we didn't recommend a 105-year sentence in a moment.

But under the alternate range, based on the sanctions provision, there is no enhancement whatsoever for a lot of aspects of the offense conduct, but comment two recognizes that. And comment two says that a greater sentence may be

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warranted based on the degree to which the violation threatens security, the volume of commerce, the extent of planning or sophistication, and whether there were multiple occurrences.

And your Honor, every single one of those four factors is present to an extreme degree in this case. I've already talked about the national security implications of the offense; the volume of commerce, unparalleled; the extent of planning or sophistication, it was extremely well planned and sophisticated; and it happened persistently and repeatedly over a period of years.

So while there is a lower guidelines calculation that results from the alternate calculation, I think the guidelines themselves recognize circumstances under which that may be inappropriately low, and we suggest that all of those are present here.

So in the government's view the correctly calculated guidelines calculation, which is the statutory maximum of 105 years. There is the alternate calculation --

THE COURT: It is actually life, subject to the statutory maximum.

MR. LOCKARD: Correct, your Honor. I shorthanded it. Life subject to the statutory maximum. Which, again, is effectively life, given the number of years.

There is the alternate guidelines calculation, which, depending on whether the Court applies a minor role adjustment,

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is the 97 to 121 months, or, as we suggest, 168 to 210, based on our analysis of what the evidence shows about Mr. Atilla's role in the offense.

But we did not suggest a 105-year sentence. I think we agreed that effectively a life sentence not only is rarely imposed, but is also inappropriate for Mr. Atilla.

And so, we very deliberately and consciously made a recommendation that a sentence comparable to approximately 20 years would be both appropriate and supported by comparable cases. That is a significantly below guidelines sentence recommendation. It is about 80 years below guidelines.

But we think that a significant sentence is necessary in a case like this where scope of the conduct is unparalleled, the national security implications are grave, the defendant, though not the leader, certainly a person of significance and discretion, and supervisory ability. And given the nature of the threat involved, and the kind of conduct that was engaged in, we think that the sentence should reflect the nature and seriousness of the offense, promote respect for the law, and afford sufficient deterrence for others who might seek to engage in a similar offense.

Thank you, your Honor.

THE COURT: Thank you. So, I'm then going to adopt the findings of fact in the presentence report, unless defense counsel has any further objections to those already in the

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2 MR. ROCCO: No, your Honor.

THE COURT: Mr. Atilla, do you have any further

objections?

THE DEFENDANT: No, your Honor.

THE COURT: How about the government?

MR. LOCKARD: No, your Honor.

THE COURT: Hold on one second.

(Pause)

THE COURT: So, what I'm going to do at this point is preview the sentence that I intend to impose, and then I'm going to move forward and impose it.

So I intend to impose a sentence here of 32 months of incarceration with credit, of course, for time already served.

The offense level I've determined is 30, the criminal history category is I, and the appropriate guidelines range is 97 to 121 months.

On each count of conviction, I intend to impose that same sentence of 32 months and they are to run concurrently.

And if the defense is still seeking a recommendation, you can think this over, I would recommend incarceration at a BOP operated non-administrative facility which provides medical care and is near New York City, and you requested specifically FCI Danbury which will facilitate family and Turkish consulate visits, if you want that recommendation.

MR. ROCCO: Yes, your Honor.

THE COURT: Okay. I don't intend to impose any supervised release for reasons that I mentioned before and I incorporate here by reference. Nor do I intend to impose a fine for the reasons that I mentioned before and incorporate here by reference. Nor do I intend to impose restitution, also for the reasons I mentioned before in terms of review of the presentence materials.

I do intend to impose a \$500 special assessment, which is mandatory under 18, United States Code, Section 3013.

And briefly, the reasons for the sentence as I mentioned before, of course, sentence is the most difficult process of a federal court. So I've taken great deal of time and effort, which I'm supposed to do, and determined that the offense level was 30, the criminal history category I. the guideline range that I came up with was 97 to 121 months, making this a lenient sentence.

I think it is an appropriate sentence, having reviewed the factors, all of them at 3553(a), and finding that those factors, with the exception of the guidelines range sentence, were more impactful, considering the nature and circumstances of the offense, Mr. Atilla's history and characteristics, reflecting the seriousness of the offense, trying to promote respect for law, provide a just punishment, and afford adequate deterrence to criminal conduct, protecting the public from

further crimes, and providing needed medical treatment, educational or vocational training or other correctional treatment in the most effective manner.

So I'm happy to hear from, if they wish to be heard, defense counsel, Mr. Atilla, and the government one more time before I impose that sentence.

 $$\operatorname{MR.}$ ROCCO: Your Honor, we have nothing further to say, thank you.

THE COURT: Mr. Atilla?

THE DEFENDANT: No, your Honor. Thank you very much.

THE COURT: And how about the government.

MR. LOCKARD: No, your Honor.

THE COURT: So I would ask Mr. Atilla and counsel to stand and I will impose the sentence.

Having considered the Sentencing Reform Act of 1984, United States sentencing guidelines, and the particularly the factors under 18, United States Code, Section 3553(a), it is my judgment that Mr. Mehmet Hakan Atilla be committed to the custody of the bureau of prisons to be imprisoned for a term of 32 months with credit for the time he has already served. And that's on each count of conviction and to run concurrently.

And I'm making the recommendation with respect to FCI Danbury that I mentioned a few minutes ago and will include that here.

I'm not imposing supervised release for reasons I

mentioned before, and incorporate here by reference. I'm not imposing a fine, also for reasons that I mentioned before and the statements in the presentence investigation report. I do not think that restitution is appropriate. So there is no restitution because there is no victim within the meaning of the statute, 18, United States Code, Section 3663 or 3663(a). I am imposing a \$500 special assessment, which is due immediately.

And as for the reasons for this sentence, it is a sentence that as best I could reflects all of the factors at 3553(a) in the order of significance I found them in this case. And I incorporate that entire discussion from this morning here by reference.

Does either counsel know of any legal reason why the sentence should not be imposed as so stated?

MR. ROCCO: No, your Honor.

MR. LOCKARD: No, your Honor.

Mr. Atilla, you have the right to appeal this sentence. If you are unable to pay the costs of an appeal, you have the right to apply for leave to appeal in forma pauperis. If you request, the clerk of court will prepare and file a notice of appeal on your behalf immediately.

Do you understand your appeal rights?

1	THE DEFENDANT: Yes, your Honor. Thank you very much.
2	THE COURT: And at this point is the government
3	seeking to dismiss any open aspects of the case if there are
4	any?
5	MR. LOCKARD: There are none, your Honor. There is an
6	underlying superseding indictment and we ask the Court to
7	dismiss those charges with respect to Mr. Atilla.
8	THE COURT: I grant that application.
9	Starting with the government, did you wish to add
10	anything further to today's sentencing proceeding?
11	MR. LOCKARD: Nothing further, your honor.
12	THE COURT: How about the defense?
13	MR. ROCCO: Nothing further, Judge.
14	THE COURT: I think that then concludes our work for
15	today. Mr. Atilla, I wish you the best of luck going forward.
16	THE DEFENDANT: Thank you, your Honor.
17	THE COURT: We are adjourned.
18	(Adjourned)
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